

Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 ACDA-19 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-15 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSR-01 /175 W

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TO SECSTATE WAHDC 9000

C O N F I D E N T I A L USUN 2816

FOR ASSISTANT SECRETARY POPPER AND PELCOVITS

EO 11652: GDS

TAGS: PFOR , UN, UK

SUBJ: PEACEKEEPING: UK WORKING PAPER

REF: STATE 125438, USUN 2337

1. UK ACTING PERM REP JAMIESON CALLED ON AMB. SCHAUFLE AUG 7 TO DISCUSS THIRD DRAFT OF UK PEACEKEEPING PAPER (REFTELS) , REVISED SLIGHTLY TO TAKE INTO ACCOUNT US OBJECTIONS. (TEXT DATAFAXED TO IO, PELCOVITS AND KIMBALL.) JAMIESON SAID HE WAS UNDER INSTRUCTIONS TO SUBMIT PAPER TO COMITE OF 33 WORKING GROUP BY END OF AUGUST, BUT WISHED FIRST EXPLAIN REASONS FOR BRITISH POSITION AND EXPLORE WHETHER POSSIBILITY EXISTED OF NARROWING US AND UK DIFFERENCES. HE MADE CLEAR THAT FUNDAMENTALS OF UK STAND HAD BEEN DETERMINED AFTER CAREFUL CONSIDERATION, AND WERE NOW FIRM BRITISH POLICY.

2. JAMIESON OFFERED FOLLOWING RATIONALE FOR DECISION TO RETAIN TWO MAIN ELEMENTS WHICH HAVE GIVEN USG PROBLEMS. THESE ARE:
A) PROVISION FOR VETO OF OPERATIONAL DECISIONS AFTER ESTABLISHMENT OF PEACEKEEPING OPERATION AND B) FAILURE TO REQUIRE ARTICLE 29 COMITE AS FOCAL POINT OF SYG CONSULTATIONS WITH SC MEMBERS.) FIRST, JAMIESON SAID UK BELIEVED CHANGED COMPOSITION OF UN MADE IT INCREASINGLY IMPORTANT TO RETAIN PROTECTION OF VETO
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IN PEACEKEEPING OPERATIONS. UK'S PARTICULAR CONCERN WAS POSSIBLE

FUTURE OPERATIONS IN PLACES OF SPECIAL INTEREST TO IT (RHODESIA, NAMIBIA, ETC.); HOWEVER, IT COULD ENVISAGE SITUATIONS IN MIDDLE EAST AND AFRICA IN WHICH US WOULD HAVE IMPORTANT INTEREST IN ENSURING THAT IT COULD FORESTALL HARMFUL NON-ALIGNED OPERATIONAL INITIATIVES. SECOND, WHILE SYMPATHIZING WITH US DESIRE TO GIVE SYG MAXIMUM POSSIBLE OPERATIONAL AUTHORITY, FACT WAS THAT SYG'S WERE BECOMING INCREASINGLY UNWILLING TO USE IT. THERE WERE NO MORE HAMMARSKJOLDS IN SIGHT. INDEED, TENDENCY IN FUTURE WOULD PROBABLY BE FOR SYG TO BE EVEN MORE CAUTIOUS AND SENSITIVE TO NON-ALIGNED, I.E. MAJORITY, VIEWS THAN AT PRESENT.

3. AS FOR ARTICLE 29 COMITE, JAMIESON POINTED OUT THAT REVISED UK PAPER NOTES POSSIBLE DESIRABILITY OF ESTABLISHING SUCH A COMITE WITHOUT REQUIRING IT (FINAL THREE SENTENCES IN PARA 3 OF NEW DRAFT). HE SAID UK WAS STILL NOT PERSUADED SUCH A COMITE WAS DESIRABLE IN ALL PEACEKEEPING OPERATIONS. IN FIRST PLACE, COMITE COULD PROVIDE SOVS WITH MEANS OF HAMSTRINGING AN OPERATION IN RELATIVE PRIVACY, ENABLING THEM AVOID UNFAVORABLE PUBLICITY OF VETO. SECONDLY, IN BRITISH VIEW COMITE NOT REALLY NECESSARY FOR EFFECTIVE DAY-TO-DAY OPERATION OF PEACEKEEPING FORCE. WHILE COMITE MIGHT SERVE TO KEEP CONTIVUTORS HAPPY, THAT COULD BE ACCOMPLISHED (AS IN UNFICYP) THROUGH PERIODIC MEETINGS.

4. SCHAUFEELE EXPRESSED APPRECIATION FOR FULL BRITISH EXPLANATION. AFTER RUNNING THROUGH PAPER POINT BY POINT, HE NOTED US AND UK WERE STILL FAR APART ON CERTAIN PRINCIPLES. HE WONDERED IF PART OF PROBLEM WAS NOT THAT WE WERE TRYING TO BE TOO SPECIFIC; PERHAPS WE SHOULD LIMIT OPERATION TO DRAFTING OF A FEW GENERAL PRINCIPLES. JAMIESON REPLIED THAT BRITISH HAD NO DIFFICULTY WITH SUCH A COURSE, BUT DID FEEL OBLIGED TO PUT IN THEIR VIEWS TO WORKING GROUP. SCHAUFEELE POINTED OUT THAT IT MORE LOGICAL TO GIVE THESE VIEWS TO FULL COMITE SINCE ONLY QUESTION NOW ON WG AGENDA IS REPORT TO COMITEAM FURTHERMORE WE DID NOT EXPECT WG MEETING UNTIL SOMETIME IN SEPTEMBER. JAMIESON AGREED GIVE THIS FURHTER THOUGHT. SCHAUFEELE SAID WE WOULD ASK WASHINGTON'S VIEWS ABOUT REVISED DRAFT, AND HOPED TO COMITE UP WITH IDEAS THAT WOULD HELP BRIDGE GAP.

5. COMMENT: IF UK PROCEEDS ON THIS TIMETABLE, US WILL INDEED
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BE ISOLATED WITH NO SUPPORT FROM ANY OTHER PERMANENT SC MEMBER. IN FIRST INSTANCE, THEN, WE SUGGEST THAT BRITISH BE PURSUADED HOLD OFF AT LEAST UNTIL PREPARATION OF COMITE OF 33 REPORT TO GA WHICH WILL PROBABLY COME LATE IN SESSION. IN FACT WE STRONGLY BELIEVE THAT IF UK CIRCULATES THIS PAPER BEFORE NEXT MEETING OF WG OR COMITE ANY POSSIBILITY THAT SOVS MIGHT MODIFY THEIR PRESENT POSITION WILL ALMOST CERTAINLY IMEDIATELY DISAPPEAR. SUBSTANTIVELY, WE BELIEVE TIME IS RIPE TO RETHINK US POSITION

ON PEACEKEEPING. WE THINK BRITISH ARGUMENT THAT US AND UK MAY
WELL REQUIRE MORE RATHER THAN LESS VETO PROTECTION IN FUTURE
PEACEKEEPING OPERATIONS MERITS SERIOUS CONSIDERATION. CHANGES
IN UN VOTING POSITIONS AND ATTITUDES WOULD SEEM TO CALL FOR SOME
MODIFICATION OF TRADITIONAL US POSITION SUPPORTING BROADEST POSSI-
BLE OPERATIONAL FLEXIBILITY FOR SYG. IF WE ARE UNABLE TO MOVE
TOWARD BRITISH POSITION, WE RISK APPEARANCE OF BEING MAJOR
IMPEDIMENT TO AGREEMENT IN COMITE OF 33. AT SAME TIME WE
RECOGNIZE THAT IF SOMETHING LIKE BRITISH PROPOSAL WERE
INCORPORATED INTO THE GUIDELINES AND GIVEN PREVAILING ATTITUDES
IN UN, INCLUDING SC, US AND UK WOULD PROBABLY BE IN FOREFRONT
OF VETOERS.
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